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1 **Article Type:** Special Article

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3 **Title: How are health, nutrition and physical activity discussed in international**
4 **guidelines and standards for children in care? A narrative review**

5

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23 **Abstract**

24 **Background:** Children in Care (CiC) have often experienced trauma and, as a result, are at
25 high risk for poor health outcomes. It is imperative that human service stakeholders provide

26 trauma-informed health services and interventions. However, little is known about how

27 health promotion is addressed in the standards and guidelines for CiC. The aim of this

28 scoping review was to examine and compare how nutrition and physical activity are

29 discussed in: (1) federal standards for CiC across the United Kingdom (UK), United States of

30 America (USA), New Zealand, and Australia; and (2) state and territory guidance in

31 Australia.

32 **Method:** The grey literature was searched for documents outlining key child welfare

33 standards, guidelines, or policies for the provision of care across foster, kinship or residential

34 care. Documents were examined for the inclusion of recommendations and/or strategies

35 focused on primary health and the promotion of nutrition and/or physical activity.

1 **Results:** Fifty-two documents were included in this review; 28 outlining international federal
2 guidance and 24 Australian documents. In the USA, New Zealand, and Australia references
3 to physical activity were often broad with minimal direction and nutrition was often
4 neglected; the UK provided more detailed guidance to promote nutrition and physical activity
5 among CiC.

6 **Conclusion:** There is a lack of consistency and specificity in guidelines supporting healthy
7 lifestyle interventions for CiC both internationally and within Australia. It is recommended
8 that: (1) specific trauma-informed health promotion guidelines are developed for CiC; and (2)
9 trauma-informed health promotion training is provided to carers. This will ensure that care is
10 provided in a manner where stakeholders recognise the signs and consequences of trauma in
11 order to determine the most appropriate health interventions to improve outcomes and
12 prevent ongoing trauma for this population.

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15 **Key words:** Children in Care, Health Promotion, Nutrition, Physical Activity

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1 **Introduction**

2 **Health promotion among Children in Care (CiC)**

3 Children in care (CiC; encompassing foster, kinship, and residential care) are a
4 particularly vulnerable population worldwide, with significant health care needs and poor
5 health-related outcomes.¹⁻⁴ Health concerns of CiC have been consistently reported across
6 various domains, including developmental, behavioural, physical (e.g., vision problems, poor
7 dental health, poor immunisation levels, anaemia, sexually transmitted diseases, chronic
8 illnesses, overweight and obesity), and emotional or mental health (e.g., anxiety, depression,
9 and post-traumatic stress symptoms).³⁻⁹ It is well established that some of the health concerns
10 experienced by CiC may stem from previous experiences of trauma, neglect, or abuse.¹⁰ Both
11 the home environment and parenting styles can significantly shape a child's health and
12 development.¹¹⁻¹² Neglectful (uninvolved) or authoritarian (i.e., low responsiveness)
13 parenting has been associated with childhood obesity, eating disorders, and poor mental
14 health.^{8, 11-12} Specifically, certain eating behaviours (i.e., hoarding, binge eating) can arise
15 from previous food deprivation, lack of access or exposure to healthy foods, and inconsistent
16 or irregular meals.¹³⁻¹⁴ Without a trauma-informed approach to the promotion of healthy
17 lifestyles, the impact of previous traumatic experiences can often become exacerbated while
18 in care.¹⁵

19 One of the most complex challenges that the health and child welfare sector faces
20 internationally is how to reduce the burden of morbidity that is disproportionately shouldered
21 by CiC. Among the general population, there is strong evidence that health promotion, that is,
22 enabling individuals to increase control over their health, is effective in yielding positive
23 change across various domains of health.¹⁶ Health promotion focuses on promoting health
24 and preventing disease, using strategies that reach people in their everyday lives, backed by
25 supportive environments and establishing 'healthy' norms.¹⁷ Taking a settings-based

1 approach to health promotion means adopting a systems-approach, and this includes the
2 policies that govern the system. Promoting healthy lifestyle practices, such as
3 nutrition/healthy eating and physical activity, are key factors in preventing and managing a
4 range of health conditions affecting children in the general population.¹⁸ Nutrition and
5 physical activity have been identified as two key areas of health promotion that require
6 greater attention for CiC.^{13, 19} Indeed, health promotion has tended to be neglected across the
7 child welfare system.^{13, 19-22} Current initiatives to improve health and wellbeing outcomes for
8 CiC are primarily focused on "problem-oriented" and "illness-focused" approaches, such as
9 regulatory health assessments and health monitoring activities (e.g., primary health check
10 within 30 days of placement).¹⁹⁻²² Whilst such approaches are warranted, a greater focus on
11 health promotion in this context is needed, particularly approaches that incorporate a trauma-
12 informed lens. The importance of regular trauma-informed training and support to help carers
13 identify and respond to CiC's health needs has been well-documented.²³⁻²⁵ However, carers
14 are often not adequately supported or resourced to prioritise and encourage health promotion
15 among the children in their care, resulting in lower health literacy and poor access to health
16 promotion information.^{13, 23-25} Numerous independent inquiries and international reports into
17 the health of CiC have concluded that a greater emphasis on health promotion, preventative
18 support, and capacity building of carers to meet children's health needs is necessary to
19 promote their health and wellbeing.^{1, 26-27}

20 This review focuses on nutrition and physical activity, as two key health promotion
21 domains that require prioritisation among CiC. Specifically, this review will examine how
22 nutrition and physical activity are represented, contextualised and discussed in key CiC
23 policy and practice documents, using a health promotion lens. This will also include
24 examining how the documents address the need for carer training and support to promote
25 nutrition and physical activity among CiC.

1 **Healthy lifestyle behaviours of CiC**

2 Nutrition and physical activity are often not prioritised among CiC, possibly
3 contributing to poor health outcomes.^{1, 28-29} For example, previous studies have found that
4 nearly a third of CiC do not eat any fruit or vegetables,³⁰ approximately 38% experience
5 difficulty around eating and mealtimes, including binge eating and a preference for “junk”
6 foods,¹⁴ and 51% exhibit low nutritional status and malnourishment in comparison to 13.5%
7 in the general population.³¹ Children’s eating behaviours and relationships with food can be
8 impacted adversely by early traumatic experiences or previous food insecurity and
9 deprivation, resulting in: (1) “emotional eating” - the use of “junk” food to cope with
10 negative feelings,^{13, 14, 32} (2) favouring less nutritional or a low variety of foods; and (3) food-
11 related anxiety.¹³

12 Further, CiC generally do not meet the physical activity recommendations of
13 moderate to vigorous activity for 60 minutes daily.^{30, 33} They also face significant barriers to
14 engaging in activities (i.e., sport, recreation and/or leisure activities) compared to their peers
15 not in care.^{1, 34-35} The experience of early childhood trauma is associated with deficits in
16 motor development, missed opportunities to build fundamental movement skills, reduced
17 self-efficacy, and physical arousal.³⁴ These factors often mimic responses associated with
18 trauma, which can deter CiC from engaging in regular physical activity.³⁴ The profound
19 impact of trauma combined with individual and systemic barriers pose significant challenges
20 to CiC engaging in healthy lifestyle behaviours – especially in comparison to children not in
21 care.³⁴⁻³⁶ Subsequently, the broad health promotion guidance that is communicated to the
22 general youth population (e.g., eat healthy food, engage in regular physical activity) may not
23 be sufficient to meet the unique health needs of CiC. Instead, a trauma-informed approach to
24 care is necessary to promote the development of healthy lifestyle practices among CiC.
25 Trauma-informed care is a whole-system organisational-wide framework that seeks to

1 understand, recognise, and respond therapeutically to the effects of trauma.³⁷ The provision
2 of trauma-informed care is underpinned by six key principles of safety, choice, collaboration,
3 trustworthiness, and empowerment.³⁷ Young CiC are a highly vulnerable group, whose health
4 outcomes depend on their experiences in care. That experience is undermined currently by
5 the lack of adequate support and training for carers in trauma awareness, education, and
6 skills.^{13, 24} Therefore, trauma-informed health promotion and prevention must be enabled and
7 prioritised in this sector.

8 **Standards and guidelines for CiC**

9 As numerous stakeholders are tasked to act as locus parents for CiC, there is
10 significant debate around who is attributed primary responsibility for child health and health-
11 related decision making (i.e., carers, case managers, health professionals, and/or
12 government). Allocation of this responsibility is currently variable, diffuse and requires
13 legislative change to make health a statutory responsibility of health services and local
14 authorities.³⁸ Internationally, various standards and/or guidelines have been developed to
15 deliver consistency and drive improvements in the quality of care provided to CiC. The
16 United Nations Convention on the Rights of the Child (UNCRC)³⁹ states that every child has
17 the right to grow up in a supportive, protective, and caring environment that promotes their
18 full potential. The UNCRC provides ethical and moral guidance about the quality of health
19 care that governments may aspire to for children in statutory care. CiC have the right to
20 receive high quality care that addresses their needs appropriately and improves their quality
21 of life. The United States of America (USA), the United Kingdom (UK), New Zealand, and
22 Australia all have overarching federal/national guidelines to guide the provision of care to
23 CiC. However, the intended stakeholder audience of such guidance differs depending on the
24 document type and country. For example, statutory guidance is developed for government
25 departments, with oversight of the care system, namely child welfare agencies (USA),²⁸

1 health boards (UK),⁴⁰ chief executive (New Zealand)⁴¹ or community service organisations
2 that provide care services (Australia).¹⁹ Internal departmental policies or procedures, which
3 may be mandatory or recommended, are often written for case managers or carers who
4 receive a financial payment for caregiving.⁴² Clinical guidelines are provided voluntarily by
5 an independent organisation, directed primarily towards carers, health professionals, and
6 CiC.²⁵ Although there are differences across countries, these guidelines are typically
7 informed by specific Laws, Acts, and/or Charters of Children's Rights.^{20, 43} Ultimately, such
8 standards outline the responsibilities of agencies, departments, and carers towards CiC in
9 terms of ensuring their safety, care planning, providing a nurturing environment, and meeting
10 their developmental, physical, educational, emotional, social and health needs.^{19-20, 44}

11 **Rationale and aims**

12 Despite the extensive international literature regarding poor health outcomes and
13 healthy lifestyle practices for CiC, little is known about how health promotion is
14 acknowledged in the standards and/or guidelines for CiC. To the authors' knowledge, there
15 has been no narrative synthesis or review of how health is discussed in national guidelines for
16 CiC. Specifically, there is a lack of knowledge surrounding the extent to which health
17 promotion and healthy lifestyle factors, including nutrition and physical activity, are
18 described in international and local standards for CiC, or if they are even mentioned at all.
19 Therefore, the aim of this narrative scoping review was to explore and compare how nutrition
20 and physical activity are discussed in CiC guidelines across selected high-income countries
21 through a health promotion lens. This includes the extent to which such guidelines address
22 the need for carer training to promote nutrition and physical activity among CiC. The selected
23 countries include USA, UK (England, Ireland, Wales, and Scotland), New Zealand, and
24 Australia, given they have similar models and placement types for CiC (i.e., foster, kinship,
25 and residential care), as well as similar overarching federal/national guidelines. Canada was

1 excluded from this review because there is no overall federal guidance for CiC and the
2 provision of care varies greatly among different provinces. Specifically, this narrative
3 synthesis of evidence presents a broad overview of how health promotion, particularly
4 nutrition and physical activity, are discussed in the: (1) international/federal CiC standards
5 across each country (USA, UK, New Zealand, Australia); and (2) local state and territory
6 guidelines for CiC in Australia.

7 **Method**

8 **Search strategy**

9 A grey literature search was conducted to identify publicly available documents,
10 standards, policies, or guidelines for the child welfare sector, as these documents are typically
11 not published in conventional academic repositories. Standardised approaches to the search
12 strategy were applied. A combination of key words (please see Appendix A for a complete
13 list of search terms) were searched in Google Scholar and websites of key government,
14 departments, or services responsible for the oversight of CiC in the USA, UK, New Zealand,
15 and Australia. For the USA, federal mandates and documents outlining state guidelines were
16 sourced from the United States Department of Health and Human Services. For New Zealand
17 and the UK (i.e., England, Ireland, Scotland, and Wales), national standards were sourced
18 from the New Zealand Oranga Tamariki and the National Institute for Health and Care
19 Excellence websites, respectively. For Australia, the national standards and specific
20 guidelines for care in each state and territory were sought from the respective Department of
21 Health and Human Services websites.

22 **Inclusion and exclusion criteria**

23 Documents were included in this review if they described the key standards,
24 procedures, rights, legislations, policies or guidelines related to the provision of care to
25 children in any type of placement setting across the UK, USA, New Zealand, or Australia

1 (i.e., foster care, residential care, or kinship care). Whilst there was no date limit applied to
2 the search, only the most recent version of each document for each country was included to
3 capture the most up-to-date evidence. Documents that did not relate to the provision of
4 placement care for this population (i.e., documents only outlining guidance for child welfare
5 substantiation or risk assessment processes) or did not mention health were excluded.

6 **Search yield**

7 The stages of the grey literature search and data extraction process are presented in
8 Figure 1. The search identified a total of 76 possible documents to be screened. Twenty-four
9 documents were excluded at this stage, as they were older versions of more recent documents
10 (n=12), did not pertain to the provision of care for children in a foster, kinship, or residential
11 placement (n=9), or did not mention an aspect of health (n=3). Therefore, a total of 52
12 documents were deemed eligible for document review.

13 **Data extraction**

14 A document review of all 52 eligible sources was conducted to identify specific
15 references to health, including primary health, and health promotion (nutrition and physical
16 activity). Key words were identified and searched for within each document. For example, to
17 identify any references to nutrition, terms such as *food*, *nutrition*, *eat*, *diet*, and *meal* were
18 searched in each document. Please see Appendix B for a complete list of key terms used. If
19 the document included one of the identified words or phrases, the statement was reviewed to
20 check whether the language and context was relevant to the eligibility criteria. If so, the
21 information was extracted and included in Table 1 (supplementary materials). A health
22 promotion lens was used to inform the data extraction and analysis of the documents. This
23 involved exploring how nutrition and physical activity were discussed, represented and
24 contextualised in the documents as a way to promote and enhance health and wellbeing
25 among CiC - any mention of this information was extracted into Table 1 (supplementary

1 materials). The tabulated information was then synthesised narratively, according to country
2 and type of document, to examine how nutrition and physical activity are discussed (using a
3 health promotion lens) in the federal CiC standards, and across the various states and
4 territories in Australia. Specifically, the extent to which the documents provided guidance
5 around nutrition and physical activity for CiC from a health promotion perspective (i.e.,
6 promoting the health and social benefits of food and activity and health promotion training
7 for carers) as opposed to simply stating nutrition and physical activity as basic needs to be
8 met, is presented herein.

9 **Results**

10 A total of 52 documents were included in this review: 28 national-level documents
11 across the UK, USA, New Zealand, or Australia,^{19-23, 25-26, 28, 40-41, 44-61} and 24 documents
12 relating to state and territory guidance in Australia.^{42-43, 62-83} There were multiple documents
13 eligible from each included country, and all Australian States and Territories were
14 represented. Five main types of documents were identified: (1) legislation, that is laws
15 actioned by governing bodies that individuals and organisations are mandated to follow (i.e.,
16 Acts and Laws, n=5); (2) statutory guidance advising fund holders and those in designated
17 roles of authority on how to comply with legislation (n=9). These stakeholders are mandated
18 and held accountable to follow this statutory guidance; (3) internal departmental policies or
19 procedures, requirements or guidelines usually written for case managers or carers (i.e., carer
20 handbooks). Such documents may be either mandated (i.e., held accountable by law or
21 audits) or recommended, n=6 international, n=19 Australian); (4) clinical guidelines, such as
22 those provided voluntarily by an independent organisation, which outline recommendations
23 for best practice (n=6); and (5) statements of child rights that were developed for CiC in New
24 Zealand and each state and territory in Australia but are not enforceable by law (n=8). These
25 types of documents have different standings, purpose, intended audience, and extent of

1 accountability. Overall, there were 23 mandatory documents (i.e., individuals and/or
2 organisations are held accountable) and 29 recommended guidelines, which are not routinely
3 enforced or audited. A summary of all references to health, including primary health,
4 nutrition, and physical activity in each of the documents is presented in Supplementary Table
5 1 (supplementary material). Further, a summary of all included documents according to type
6 of document, the author, intended audience, and extent of accountability (i.e., mandatory
7 versus recommended), is presented in Supplementary Table 2 (supplementary material).

8 **Federal guidance**

9 *Primary health*

10 All 28 national documents, regardless of type of document, contained general
11 statements about the health of CiC, such as “the health and safety of young people in care is
12 of paramount concern”,²² “promotion of physical, mental, and emotional health and
13 wellbeing”,²⁰ “the health, wellbeing and development of each child is protected and
14 improved”,⁴⁴ and “child’s health needs are met”.^{54, 59} Documents across all countries
15 provided some general guidelines and standards associated with meeting children’s primary
16 health needs (i.e., physical, developmental, psychosocial, and mental health needs) while in
17 care, as well as key indicators to ensure that such standards were met. Specifically, these
18 included identifying and responding to primary health needs, such as obtaining a health
19 history, conducting health assessments, and receiving routine health checks (e.g., medical,
20 immunisations, dental, optical, auditory, and mental health).^{19, 40-41, 49, 54} These documents
21 also stated that health should be included in children’s care plans, and that CiC should receive
22 appropriate medical treatment where relevant.^{40-41, 53-54} Such outcomes were often
23 operationalised by the number of CiC who had an assessment of their health needs within a
24 specified timeframe after entering care and that CiC received the relevant medical treatment
25 when required.¹⁹

1 *Nutrition*

2 In contrast to primary health needs, guidelines around health promotion and healthy
3 lifestyle behaviours (nutrition and physical activity) were discussed less frequently and in less
4 detail across the documents. Specifically, nutrition was only mentioned in 14 of the 28
5 national documents and discussed in varying levels of detail, from a health promotion
6 perspective, across the different countries and types of documents. Overall, the mandatory
7 guidelines consistently did not reference nutrition or were broad in their guidance, without
8 offering direction around how “nutritious meals” could be achieved, quantified, or
9 measured.^{20, 46-47, 56} In contrast, the recommended guidelines across all countries (i.e., clinical
10 guidelines and departmental documents that are not consistently enforced or audited) often
11 contained more specific, tailored, and relevant guidance for key stakeholders to promote
12 nutrition among CiC.^{23, 25}

13 The Australian national standards and the national clinical assessment framework for
14 CiC did not reference nutrition, food, or healthy eating,^{19, 21} nor did New Zealand’s statement
15 of child rights.⁶¹ Three of the five legislative documents (two from the USA and one from
16 New Zealand) broadly stated that CiC should receive nutritious food, and that the deprivation
17 of food or drink was not an acceptable form of punishment.^{41, 46-47} Only two out of nine
18 statutory documents (both from the UK)^{43, 36} mentioned nutrition, stating that CiC are to be
19 provided with a healthy balanced diet, yet did not include any further guidance around what
20 this entails from a health promotion perspective.⁶⁰ In contrast, four out of six international
21 departmental documents, all from the UK, provided more specific guidance for carers around
22 promoting nutrition and healthy eating among CiC.^{40, 53-54, 59} Such guidance included: ensure
23 that CiC are provided with nutritious, balanced, and varied meals that suit their individual
24 needs, preferences, and dietary requirements; involve children in food shopping, and in the
25 choosing, preparation, and cooking of meals; and promote opportunities for shared

1 mealtimes.^{40, 53-54, 59} Similarly, five of the six clinical guideline documents (one from the USA
2 and four from the UK) provided more specific and in-depth information about nutrition, from
3 a health promotion perspective, in terms of seeking to understand a child's eating behaviour
4 and promoting nutrition and healthy eating as a part of everyday lifestyle.^{23, 25, 40, 51, 57}

5 The UK documents provided the most specific health promotion guidance around
6 encouraging healthy eating as part of a healthy lifestyle.²³ The departmental and clinical
7 guideline documents from Ireland, Scotland, England and Wales consistently stated that CiC
8 should be provided with an adequate, appropriate, nutritious, balanced and varied diet that
9 accounts for their personal preferences, cultural, ethnic and religious considerations, and any
10 special dietary requirements.^{26, 44, 53-54, 60} They also encouraged CiC to be involved in the
11 purchasing and preparation of healthy meals and promoted shared mealtimes where
12 appropriate to foster the social aspects of food.^{44, 53-54} England and Scotland were even more
13 specific in their clinical guidelines for carers to promote nutrition for children in residential
14 care, including: detailed information about nutritional guidelines; strategies to encourage
15 healthy eating; menu planning; importance of role modelling healthy food choices; listening
16 to and involving CiC in food shopping; promoting the social aspects of mealtimes, meal
17 planning, and cooking; and food culture and diversity.^{25, 57} Finally, only three out of the 28
18 documents (all clinical guidelines from the UK) mentioned that carers require adequate health
19 promotion training, resources and support packages to encourage nutrition and healthy eating
20 among the children in their care.^{25, 40, 57}

21 ***Physical activity***

22 Physical activity was discussed in 21 of the 28 national documents, in varying levels
23 of detail from a health promotion perspective. Similarly to nutrition, documents that were
24 optional or not routinely audited/enforced contained more specific, measurable, and tailored
25 health promotion guidance for child welfare agencies and carers to encourage physical

1 activity among CiC, in comparison to mandatory documents which offered general and less
2 detailed health promotion advice. The Australian national standards stated that CiC should be
3 supported to participate in social and/or recreational activities of their choice, which could
4 encompass physical activity and sporting activities.¹⁹ This standard was operationalised by
5 the proportion of CiC ‘who report they may choose to do the same sorts of things (sporting,
6 cultural or community activities) that children and young people their age who aren’t in care
7 do’.^(p.11) Three of the five legislative documents (two from the USA and one from New
8 Zealand) stated that CiC should be provided with access to adequate recreation spaces at
9 home and opportunities to engage in physical activities.^{41, 46-47} Specifically, New Zealand’s
10 legislation and statement of child rights specified that children are to be provided with
11 adequate opportunities and support (including financial support for carers) for participation in
12 sport, play, and recreational activities with peers.^{41, 61} Physical activity was mentioned broadly
13 across five of the nine statutory guidance documents (two from the USA and three from the
14 UK), in terms of encouraging child welfare agencies and carers to ensure “access to and
15 participation in outdoor recreational activities, such as sport”.^{22, 26, 28, 52, 60} Specifically, the
16 statutory guidance from the USA identified six states that sought to ensure that CiC were
17 provided with regular opportunities to engage in age-appropriate and developmentally
18 appropriate activities, such as sport.⁴⁷ Four of the six departmental documents (all from the
19 UK) provided general guidance for carers around providing opportunities for engagement in
20 sport and exercise, similar to those afforded to children not in care.^{44, 53-54, 59} Five of the six
21 clinical guidelines (three from the UK and two from the USA) provided comprehensive and
22 specific in-depth guidance to promote physical activity among CiC.^{23, 25, 40, 50-51}

23 Consistent with the nutrition-related standards, the UK provided the most detailed
24 guidelines for physical activity in their departmental and clinical documents. It was stated
25 consistently in mandatory departmental documents that all CiC, like their peers outside the

1 system, should have opportunities for physical activity and be encouraged and supported to
2 participate in play, leisure, sporting, exercise or recreational activities of their interest.^{20, 23, 26,}
3 ^{40, 44, 54} More specifically, the UK clinical guideline documents stipulated that it is the
4 responsibility of carers to provide CiC with access to these activities, including transport, any
5 relevant equipment or environment/space to encourage physical activity, and to support CiC
6 with their healthy lifestyle choices.^{23, 25, 40, 54} The Caroline Walker Trust for England
7 specifically recommended that carers should encourage all children in their care to engage in
8 at least one hour of physical activity at moderate intensity each day.²⁵ Further, the National
9 Institute for Health and Care Excellence (NICE) guidelines⁴⁰ for CiC acknowledged that
10 participating in physical activity in the wider community not only promotes wellbeing but
11 also provides an opportunity for CiC to meet and interact with others, develop their social
12 skills, and improve self-esteem. Finally, only four out of 28 documents (two clinical and two
13 departmental documents) explicitly stated that carers should have the relevant skills,
14 knowledge, training, and resources to understand, support, and promote CiC's engagement in
15 exercise and recreational activities.^{23, 40, 53, 59}

16 **Australian state and territory guidance**

17 *Nutrition*

18 There were 17 departmental documents and seven statements of child rights identified
19 from Australia. Nutrition was mentioned in all of the states' and territory departmental
20 guidelines for care except Western Australia (WA) and New South Wales (NSW). The
21 standards of care across the other states acknowledged that CiC require access to a variety of
22 food, and should be provided with a good quality, balanced and healthy diet that complies
23 with community standards, and meets their cultural, religious, and dietary needs.^{62-63 69, 76, 78,}
24 ⁸² More specifically, in the Victorian Handbook for Foster Carers⁴², carers were advised to
25 inform CiC when mealtimes will be provided to reduce anxiety; teach them independent

1 living skills, such as cooking; and to prepare and share meals with them when possible.
2 Further, two out of 17 departmental documents stated that the withholding or deprivation of
3 food is not tolerated.^{64, 78} References to nutrition were made in six of the seven Charter of
4 Child Rights.^{43, 68, 72, 77, 79, 83} This encompassed the right to be provided with nutritious and
5 healthy food (Victoria [VIC], Northern Territory [NT], South Australia [SA], Tasmania
6 [TAS], Queensland [QLD]),^{43, 72, 77, 79, 83} and the right to “choose the types of foods you like”
7 (NSW).⁶⁸

8 ***Physical activity***

9 Across all of the states and territories, physical activity was referred to as engagement
10 in sport or recreational activities; the term exercise was not used. Seven out of 17
11 departmental documents stated that carers must support and provide CiC with opportunities
12 to engage in play, leisure activities, recreation, and sport.^{42, 69-70, 73, 76, 78, 80} The guidelines in
13 NT, VIC, and NSW further emphasised that these activities should be encouraged among CiC
14 to develop social confidence and skills in interacting with peers and the community,^{62, 64, 68, 74-}
15 ⁷⁶ to assist them in learning new skills,⁶⁴ and to improve self-esteem and a sense of purpose or
16 identity.⁷⁶ Finally, physical activity was mentioned in all of the Charter of Rights for CiC
17 except QLD. This encompassed the right to engage in activities and interests that children
18 enjoy (VIC, NSW, SA); to receive guidance and encouragement to participate in activities,
19 such as sport (WA); to be involved in the community, such as joining a sports team (NT); and
20 to be given the time to play (TAS).

21

22 **Discussion**

23 To date, our understanding of how health promotion is represented in national
24 standards for CiC across Australia and high-income countries with similar models of care,
25 has been rudimentary. Therefore, the aim of this narrative scoping review was to explore how

1 nutrition and physical activity are discussed in CiC guidelines at the federal/national level in
2 the USA, UK, New Zealand, and Australia, and across the States and Territories of Australia.
3 Globally, CiC have significant health care needs compared to children not in care.⁵⁰
4 However, to date, the health of CiC, both locally (in Australia) and internationally (USA, UK
5 and New Zealand), has been discussed predominantly in terms of their primary health needs
6 and outcomes.^{19, 41, 46-47} International guidance consistently reports that CiC's primary health
7 needs should be identified and met, through health assessments, health care plans, routine
8 health checks, and the provision of appropriate medical care when relevant, encompassing
9 medical, dental, optical, auditory, and mental health.^{19, 41, 46-47} Although an important priority,
10 guidance that is solely focused on primary health may not be sufficient to improve the long-
11 term health outcomes for this specific population.¹⁸

12 It is evident from the findings of this review that there is a lack of consistency in
13 guidelines and policies supporting healthy lifestyle intervention for CiC. In the USA, New
14 Zealand, and Australia, references to nutrition and physical activity from a health promotion
15 perspective in mandatory legislation, statutory guidelines and departmental documents were
16 often missing, broad or provided minimal direction around how to implement the
17 guidelines.^{19, 28, 41, 49} Nutrition was often neglected altogether.^{19, 28, 41, 49} However, the UK
18 provided more detailed guidance to promote both nutrition and physical activity among CiC
19 in their departmental and clinical guidelines. In addition to ensuring the provision of healthy
20 food and a balanced diet, the UK documents contained specific health promotion guidance
21 for carers around: involving CiC in menu planning, food shopping, and cooking;
22 acknowledging children's food preferences; having shared mealtimes; and exposing CiC to a
23 variety of foods.^{25, 44, 53-54, 57} The UK documents were also more specific in terms of physical
24 activity, detailing that it is the responsibility of carers to encourage and then facilitate

1 engagement in physical activity,^{23, 54} for at least one hour a day,²⁵ in an effort to not only
2 promote physical health but to foster children's social skills.⁴⁰

3 The broad and general national standards are interpreted differently across the various
4 Australian jurisdictions. Given the minimal guidance around health promotion in Australia's
5 national standards and the Commonwealth government's lack of governance role (i.e., such
6 standards are not enforced nor audited), it is up to the individual community service
7 organisations who oversee the provision of care to decide how to implement such guidance.
8 Physical activity was discussed across all states and territories to varying degrees. Carers
9 were consistently encouraged to facilitate CiC's engagement in physical activity, yet there
10 was minimal instruction or direction around how to implement this. Whilst nutrition was not
11 mentioned in the national standards, the provision of a healthy and balanced diet was briefly
12 referenced in at least one document²³ from each state and territory except NSW and WA.
13 Specifically, Victoria provided more detailed health promotion guidance for foster carers
14 regarding mealtime routines, involving CiC in the preparation and cooking of meals, and
15 eating meals together when possible.⁴² This ambiguity in the national standards may
16 contribute to a fragmented, variable, and inconsistent care system when it comes to health
17 promotion, which in turn, may contribute to the health inequalities experienced by CiC in
18 comparison to children not in care.

19 It is well established that healthy eating and physical activity provide much more than
20 physical health benefits for young people. Particularly for CiC, food and activity provide
21 opportunities to develop and maintain positive relationships, improve social confidence and
22 self-esteem, increase a sense of belonging, develop social skills to interact with peers and the
23 community, strengthen emotional functioning, heal from previous trauma, develop
24 independent living skills, and improve their overall general experience in care and beyond.^{13,}

25 ^{29, 34, 84-88} However, current legislation, statutory guidance and departmental policies

1 supporting health promotion for CiC international and locally, except in the UK, do not
2 adequately capture this. The provision of broad health promotion guidance that is
3 communicated to the general population (i.e., eat a balanced diet, engage in sport and
4 recreational activities) is not sufficient to meet the unique health needs of CiC.

5 Specific health promotion guidelines should be developed within the context of the
6 care system. Due to a history of trauma, CiC often experience challenges around mealtimes
7 and health in general.²³ It is now recognised by key experts and stakeholders that a trauma-
8 informed approach is necessary to address these challenges.^{1,37} This involves understanding,
9 recognising, and responding to the effects of trauma within a trauma-informed framework.³⁷
10 For example, trauma-informed guidance would emphasise the importance of socialisation
11 associated with mealtimes and physical activity, using food to develop positive relationships
12 with CiC, and empowering children to make decisions about their health. Yet, such an
13 approach is not integrated in existing CiC guidelines around health promotion. Therefore, it is
14 necessary that such guidance adopts a trauma-informed lens to provide a philosophical base
15 for the promotion of healthy lifestyle practices that recognises, understands, and responds to
16 the unique needs of CiC. The development of tailored health promotion guidance could also
17 result in greater consistency in the messaging and approach to care for all CiC, including
18 consistent communication of a shared purpose, that is underpinned by healthy lifestyle
19 principles and values. This may also facilitate congruency throughout the child welfare sector
20 and cohesiveness across the care system, which is a central purpose of developing national
21 guidance for the child welfare sector. Finally, more detailed health promotion guidance will
22 provide clearer objectives and measurable indicators for carers, in regard to daily care
23 routines, mealtimes, leisure activities, and carer-child interactions, which will better ensure
24 that guidance is translated into practice.

1 Social workers, carers, and other professionals who work with CiC are considered the
2 most significant people within the child's social care and support system.⁸⁹ Ensuring that they
3 receive the right support and training around health promotion is fundamental to the child
4 welfare system as a whole in meeting the health needs of CiC.¹³ However, only six out of 28
5 guidelines, all from the UK, explicitly acknowledged that those involved with CiC require
6 relevant skills, knowledge, training, resources, and support to promote healthy lifestyle
7 practices, such as healthy eating and engagement in physical activity, among the children in
8 their care.^{23, 25, 40, 53-54, 57} In contrast, health promotion training was not mentioned in the
9 Australian or USA guidelines, reflecting a potential key knowledge to practice gap. There
10 was also no mention of *trauma-informed* health promotion training, education, and support
11 programs for carers.¹⁹⁻²² Such professional development and learning opportunities would
12 reinforce and ensure that specific health promotion guidelines are being implemented in
13 practice.

14 One program that is currently being implemented to address this in Australia is the
15 Healthy Eating, Active Living Matters (HEALing Matters) program. HEALing Matters is a
16 Victorian Government funded online modular training package and knowledge exchange
17 platform for residential workers, foster and kinship carers.⁸⁶ HEALing Matters uses a trauma-
18 informed approach to guide carers' understanding of how food and physical activity can be
19 powerful ways of demonstrating trust, predictability and providing support and care that is
20 attuned to the needs of CiC. The program currently comprises six 45-minute online training
21 modules, including: (1) Attunement; (2) Shaping Routines; (3) Food For Thought; (4)
22 Physical Activity For Thought; (5) Health Literacy; and (6) Take A Moment For Yourself.
23 Specifically, HEALing Matters helps carers to understand children's eating behaviours and
24 relationships with food within the context of their previous trauma.⁸⁶

1 Through HEALing Matters, carers are encouraged and supported to provide healthy
2 balanced meals for the children in their care and to use food to create a home-like atmosphere
3 by having regular mealtimes, involving CiC in food preparation and cooking, and eating
4 meals together as a ‘family’ group.^{33, 86} It also encourages carers to understand the
5 socialisation of food, such as using food to communicate care and a way to develop
6 meaningful relationships with others.^{33, 86} Furthermore, HEALing Matters provides a range of
7 strategies for carers to help them promote and prioritise engagement in physical activity
8 among the children in their care (i.e., role modelling and being active together to enhance
9 relationships). Future policy guidance for CiC requires the provision of specific and practical
10 strategies for carers to demonstrate how food and physical activity can improve physical,
11 social and emotional outcomes for this population. HEALing Matters could provide a best
12 practice model that may inform the development of such guidance for CiC.

13 To the authors’ knowledge, this is the first review to provide a narrative synthesis of
14 how health is discussed in the national guidelines for CiC. However, there are some
15 limitations to acknowledge. Due to the nature of the documents required for this review, a
16 grey literature search was conducted. Given that grey literature information remains extensive
17 and heterogenous, with little systematic methodological guidance, it is possible that there
18 may be additional records that were not identified in the current review (i.e., additional
19 clinical guideline documents). Whilst standardised approaches to the grey literature search
20 strategy and narrative synthesis were adopted, this methodology was not particularly rigorous
21 or comprehensive (i.e., unlike a systematic review). Notwithstanding this limitation, a
22 strength of this review was the use of pre-determined search terms across an internet search
23 engine and websites of key government departments, and services for each country of
24 interest.

1 The significant amount of variability in the documents reviewed, in terms of type,
2 context (associated with different child welfare systems), document authors, intended
3 audiences, and extent of accountability and compliance associated with each document, is
4 also a limitation in relation to making direct comparisons about how nutrition and physical
5 activity are discussed across countries. Hence, whilst this review has provided a narrative
6 synthesis of how health promotion is represented in the international documents pertaining to
7 the provision of care for CiC, a clear gap remains in our capacity to compare and contrast this
8 information across countries. Therefore, it is recommended that further research includes in-
9 depth document reviews within countries (e.g., synthesising state guidance across the USA)
10 to be more inclusive of, and sensitive to, the local context where such documents are
11 implemented. This may help to better understand how health promotion is managed (relevant
12 to different standards) in the provision of care internationally. Finally, this review did not
13 capture how such guidance is enforced and translated into practice. Particularly in Australia,
14 there remains uncertainty around how physical activity and nutrition are promoted among
15 CiC, and how carers are supported to encourage and prioritise these healthy lifestyle
16 behaviours.³³ Therefore, future research is necessary to determine how such standards and
17 guidelines are being implemented in practice to inform appropriate trauma-informed health
18 promotion.

19 **Conclusion**

20 Overall, legislation, statutory standards and departmental guidance supporting healthy
21 lifestyle intervention for CiC internationally and locally remains inconsistent and broad.
22 Specific trauma-informed health promotion guidance for CiC is required to better respond to
23 the unique health needs of CiC and improve health outcomes for this population. Specific
24 health promotion guidance may also improve the consistency of care provision, the
25 cohesiveness across the care system, and provide clearer objectives for carers. To address

1 potential knowledge to practice gaps, carers are likely to require trauma-informed health
2 promotion training, education, and support programs so that they are upskilled and well-
3 equipped to prioritise and facilitate healthy lifestyle practices among CiC, and to ensure that
4 the specific guidelines are being implemented in practice in an effective way.

5

6

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7

Supporting Information

8

*Table S1 How is primary health, nutrition and physical activity discussed in care standards
9 and guidelines?*

10

Table S2 Classification of care standards and guidelines

11

Appendix S3

12

13

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17

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27

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5

6 **Figure 1 legend**

7 *n* represents sample size.

8

9

Appendix A – Search Terms

10

11 Standard* OR guideline* OR polic* OR regulation* OR program* OR requirement* OR
12 statutory OR charter OR rights

13

14 Out-of-home care OR looked after child* OR child* in care OR child welfare OR corporate
15 parent* OR foster care OR kinship care OR residential care OR therapeutic care

16

17

Appendix B – Document Review Key Terms

18

19 ***Primary Health***

20 Health*

21 Wellbeing

22 Medical

23

24 ***Healthy Eating***

25 Nutritio*

- 1 Food
- 2 Eat*
- 3 Diet*
- 4 Meal*
- 5
- 6 ***Physical Activity***
- 7 Physical
- 8 Activ*
- 9 Exercis*
- 10 Recreation*
- 11 Sport*
- 12 Leisure
- 13 Move*
- 14 Hobby/ies
- 15 Community
- 16 Participat*
- 17 Play
- 18
- 19
- 20
- 21
- 22
- 23
- 24